

Pillar two: Global anti-base erosion [GloBE] proposal

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Backdrop

Pillar two: GloBE proposal

Way forward



BEPS actions

Action 1: Address the tax challenges of the digital economy			
"Gaps"	"Frictions"		"Transparency"
 i. Establishing international coherence of corporate income taxation 	ii. Restoring the full effects and benefits of international standards		iii. Ensuring transparency while promoting increased certainty and predictability
Action 2: Neutralise the effects of hybrid mismatch arrangements	Action 6: Prevent treaty abuse		Action 11: Establish methodologies to collect and analyse data on BEPS and the actions to address it
Action 3: Strengthen controlled foreign company (CFC) rules	Action 7: Prevent the artificial avoidance of PE status		Action 12: Require taxpayers to disclose their aggressive tax planning arrangements
Action 4: Limit base erosion via interest deductions and other financial payments	Assure that transfer pricing outcomes are in line with value creation	Action 8: Intangibles Action 9: Risk and capital	Action 13: Re-examine transfer pricing documentation
Action 5: Counter harmful tax practices more effectively, taking into account transparency and substance		Action 10: Other high-risk transactions	Action 14: Make dispute resolution mechanisms more effective
Action 15: Develop a multilateral instrument			

The journey till date

October 2015

OECD released final report on Action 1: 'Addressing the tax challenges of Digital Economy'

March 2018

OECD released a document 'Tax Challenges Arising from Digitisation – Interim Report 2018

January 2019

OECD released a Policy Note introducing two pillars for addressing digital economy challenges and addressing other BEPS concerns

February 2019

A public consultation document describing two pillar proposal at high-level seeking public comments

May 2019

OECD released an Inclusive Framework on BEPS – Programme of Work to develop a consensus solution

October 2019

OECD released a public consultation document whereby 'unified approach' was proposed under pillar one to facilitate negotiation among countries

November 2019

OECD released a public consultation document seeking comments on pillar two proposal

January 2020

OECD released a statement on updates on progress of work on pillar one and pillar two

February 2020

OECD released an update on the economic analysis and impact assessment

Two pillar approach



Pillar 1

Allocation of taxing rights, seeking to undertake a coherent and concurrent review of the profit allocation and nexus rules

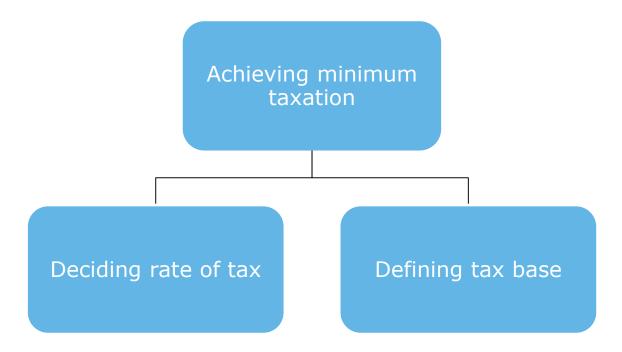


Pillar 2

Remaining BEPS issues, seeking to develop rules that would provide jurisdictions with a right to 'tax back' where other jurisdictions have not exercised their primary taxing rights or the payment is otherwise subject to low levels of effective taxation

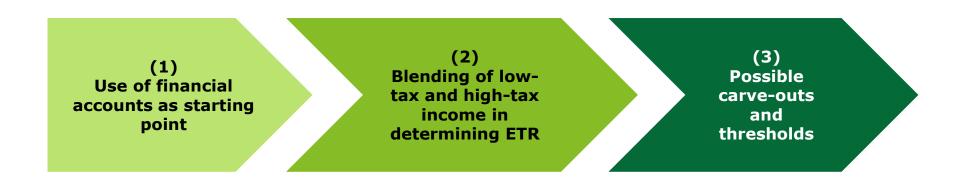
'Minimum tax' on multinational enterprises [MNEs]

- Pillar two: GloBE proposal goes beyond BEPS to address the need for global action to stop a 'harmful race to the bottom' on corporate taxes amongst countries
- Seeks to develop rules that would provide jurisdictions with a right to 'tax back' where other jurisdictions have not exercised their primary taxing rights or the payment is otherwise taxed at an effective tax rate [ETR] below a 'minimum rate'
- The proposal will operate as a top-up to an agreed fixed minimum rate

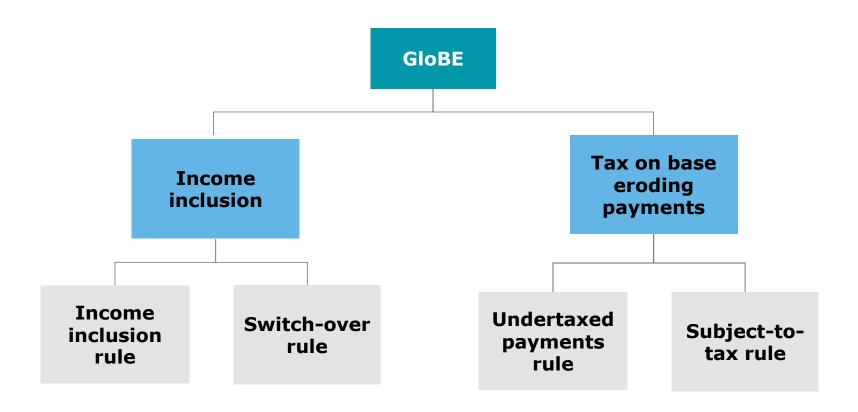


Technical design aspects

Though the consultation document specified that comments are welcomed from various stakeholders on all parts of the proposal, the consultation document seeks comments specifically on three technical design aspects of the GloBE proposal, which are as under:



Proposed rules



Income inclusion rule

Parent / head office

Country A

Country B

Controlled entity / branch

<u>Trigger</u>

If income earned by the branch or the controlled entity is subjected to tax in Country B at a rate below the 'minimum rate'

Result

Such income to be taxed in Country A as income of HO / parent

How to achieve the desired result
 Changes to domestic law

Switch-over rule

Head office

Country A

Country B

Permanent establishment

<u>Trigger</u>

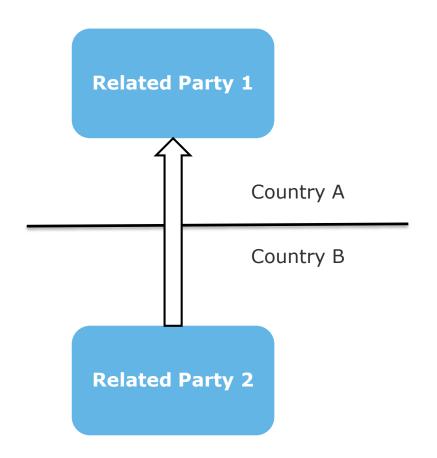
If income earned by branch is subjected to tax in Country B at a rate below the 'minimum rate' <u>and</u> tax treaty between A and B adopts exemption method

Result

Country A to switch over from exemption method to credit method

How to achieve the desired result
 Changes to the tax treaty

Pillar two: GloBE proposal Undertaxed payments rule



Trigger

If the payment by Related Party 2 is taxed in Country A at a rate below the 'minimum rate'

Result

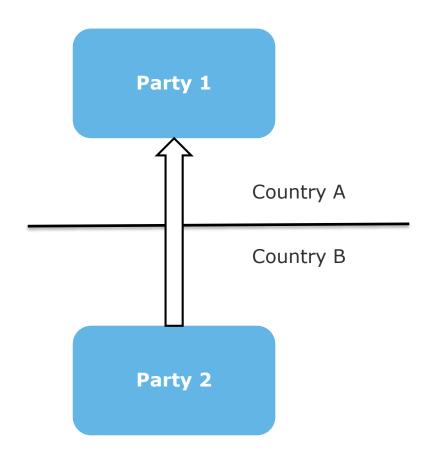
Country B to deny deduction for the payment to Related Party 2

Or

Country B to impose source based taxation (including withholding tax) on the payment

How to achieve the desired resultChanges to domestic law

Subject to tax rule



<u>Trigger</u>

If the payment by Party 2 is taxed in Country A at a rate below the 'minimum rate'

Result

Country B to subject payment to withholding or other taxes

And

Country B to adjust treaty eligibility of certain items of income

How to achieve the desired result
 Changes to domestic law and tax treaty

Open issues



Proposal does not mention about what the minimum rate would exactly be



MNE groups to re-assess their financing and operational structuring before rules become effective





May not be feasible for countries with inadequate resources to manage this level of complexity



Undermines the attractiveness of various capital gain exemption or other tax concessions / schemes operating in individual countries



Substantial changes to be incorporated in existing domestic tax law and tax treaties



Increase in MNE group's current ETR, increase in compliance costs, risk of double taxation

Update on key issues on OECD's discussions held on 29-30 Jan

Overall policy design

- Suggestions on improving policy design to keep it simple
- Focus should be restricted to BEPS issues as pillar two goes beyond digital economy
- Risk of over-complicating international tax
- Order in which rules will be applied

Income inclusion rule

- Different mechanisms are being worked out to address temporary differences between tax and financial accounting
- · Design and compliance challenges for blending of low-tax and high-tax income
- Substance carve-outs necessary to ensure focus is on BEPS issues
- · Simpler switch-over rule

Tax on baseeroding payments

- Need to refine undertaxed payment rule which is less complex
- Role of subject to tax rule vis-à-vis undertaxed payment rule
- Scope of payments covered, minimum tax rate test, extent of adjustment required

13 Feb update on economic analysis and impact assessment



Overall impact on global tax revenues



Revenue effects – Pillar Two



Investment effects

- Estimated global net revenue gain (pillar one and two combined) upto 4% of global corporate income-tax revenues or USD 100 bn annually
- Gains are broadly similar across high, middle and lowincome economies
- Reforms would lead to significant reduction in profit shifting
- Pillar two would raise a significant amount of additional tax revenues as compared to pillar one
- Reduction in tax rate differentials between jurisdictions and reduction in incentives for MNEs to shift profit
- Illustrations have considered 12.5% as minimum tax rate with jurisdiction blending
- Reforms would reduce the influence of corporate taxes on investment location – focus would be on infrastructure, education levels, labour cost, etc.
- Failure to achieve a consensus-based solution would lead to more unilateral measures and uncertainty

Thank you!!